

**IMPACT OF THE COMPACTS
OF FREE ASSOCIATION ON GUAM**

FY 1988 to FY 2003

Office of the Governor
Government of Guam
January 2004

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM FY 1988 TO FY 2003

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States and the Federated States of Micronesia (FSM) and Republic of the Marshall Islands (RMI). The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of a foreign nation not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from the Marshall Islands, the Federated States of Micronesia, and Palau (collectively known as the Freely Associated States). Annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration."

This report examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 1988 to FY 2003. The Government of Guam finds that the cost incurred for providing educational and social services to citizens of the Freely Associated States is **\$235.95 million** with an unfunded federal reimbursement amount of **\$185.29 million**.

**IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM
FY 1988 TO FY 2003**

	TOTAL	FY 2003	FY 2002	FY 2001	FY2000	FY1999	FY1998	FY1997	FY1996	FY88-95
TOTAL FISCAL IMPACT	\$299,589,164	\$40,577,940	\$28,208,004	\$26,106,918	\$27,198,942	\$21,441,776	\$21,121,101	\$21,762,303	\$16,098,932	\$88,323,609
REIMBURSEMENT REQUESTED	235,954,879	30,861,894	23,347,068	23,421,340	24,469,948	18,953,953	19,102,513	19,092,150	16,098,932	60,607,080
REIMBUSEMENT GRANTED	50,662,434	5,573,000	6,380,000	9,569,000	7,580,000	4,580,000	4,580,000	4,725,434	4,580,000	3,095,000
BALANCE	\$185,292,445	25,288,894	16,967,068	13,852,340	16,889,948	14,373,953	14,522,513	14,366,716	11,518,932	57,512,080
EDUCATION	\$130,517,679	14,140,902	14,407,953	14,975,951	14,466,637	10,843,842	10,843,842	11,234,688	9,152,320	30,451,543
1. Department of Education /a	130,517,679	14,140,902	14,407,953	14,975,951	14,466,637	10,843,842	10,843,842	11,234,688	9,152,320	30,451,543
PUBLIC SAFETY	\$35,280,868	3,936,687	3,679,278	3,141,082	2,697,148	2,410,529	2,559,089	2,157,880	1,956,229	12,742,946
1. Guam Police Department	14,226,044	1,029,015	1,023,920	992,175	917,545	1,071,072	1,296,626	1,025,200	901,552	5,968,939
2. Department of Corrections /a	9,079,067	1,669,740	1,448,740	1,134,750	746,114	300,837	300,837	300,837	300,837	2,876,375
3. Guam Fire Department	11,975,757	1,237,932	1,206,618	1,014,157	1,033,489	1,038,620	961,626	831,843	753,840	3,897,632
HEALTH AND WELFARE	\$70,156,332	12,784,305	5,259,837	5,304,307	7,306,163	5,699,582	5,699,582	5,699,582	4,990,383	17,412,591
1. Dept. of Pub. Hlth and Soc. Services /a	65,494,841	8,122,814	5,259,837	5,304,307	7,306,163	5,699,582	5,699,582	5,699,582	4,990,383	17,412,591
A. Medicaid Program	13,533,525	2,333,561	1,486,858	1,771,317	2,079,712	-----/b	-----/b	-----/b	2,180,420	3,681,657
B. Medically Indigent Program	21,241,714	5,789,253	3,627,327	3,305,973	2,426,883	-----/b	-----/b	-----/b	2,206,151	3,886,127
C. Public Assistance Programs	13,620,856	-----	145,652	227,017	2,799,568	-----/b	-----/b	-----/b	603,812	9,844,807
2. Guam Memorial Hospital Authority /c	19,962,529	4,661,491	7,765,418	4,730,205	2,805,415	-----	-----	-----	-----	-----
DISPLACEMENT COSTS	\$63,634,285	9,716,046	4,860,936	2,685,578	2,728,994	2,487,823	2,018,588	2,670,152	4,958,466	27,716,529
1. Guam Housing & Urban Renewal	22,116,131	6,114,984	1,714,668	144,312	442,284	-----	-----	956,378	2,834,796	9,908,709
A. Low-income Public Housing	4,979,974	138,768	0	0	7,608	-----	-----	822,572	683,637	3,327,389
B. Section 8 Housing	17,136,157	5,976,216	1,714,668	144,312	434,676	-----	-----	133,806	2,151,159	6,581,320
2. Guma San Jose Program	858,080	-----	168,532	-----	116,868	-----	-----	-----	-----	572,680
3. Guam Community College	18,926,156	2,047,833	976,745	819,727	945,087	1,060,405	1,009,444	1,457,399	1,691,756	8,917,761
4. University of Guam	21,733,918	1,553,229	2,000,991	1,721,539	1,224,755	1,427,418	1,009,144	1,212,753	3,266,710	8,317,379

Notes: 1. Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."
2. Displacement costs are federal funds now allocated to FAS citizens that would otherwise have been available for Guam's permanent residents.

a / Based on FY1997 data from Ernst&Young report projected to FY1996, FY1998 and FY1999 as applicable (*Analysis of Compact Impact Costs, Fiscal Year Ending September 30, 1997*, prepared by Ernst & Young, LLC, September 1999).

b / Included in totals

c / Arrears as of September 30, 2003

----- / Data not available

**IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM
FY 1988 - FY 2003**

General Notes

1. Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."
2. Data for FY 1996, FY 1997, FY1998 and FY1999 are based on Ernst & Young's "Analysis of Compact Impact Costs, Fiscal Year Ended September 30, 1997" if information is not otherwise available.
3. "Displacement Costs" are as reported and included in the amount identified as "Total Fiscal Impact".
4. Reimbursement is requested only for the six (6) agencies listed in the table "Impact of the Compacts of Free Association on Guam: FY 1988 to FY 2003".
5. "Baseline" refers to the Freely Associated States (FAS) population on Guam prior to the implementation of the Compacts of Free Association (pre-Compact total and school-age populations). These figures are subtracted from current totals as these FAS citizens are not a part of the "increased demand" for services occurring after the implementation of the Compacts according to the Department of the Interior guidelines for computing Compact Impact costs.
6. Information provided in this report is from the individual agencies unless otherwise noted.
7. "n/a" means "not available" or "not reported".

EDUCATION

1. Department of Education

The Department of Education provides a free public education for all of Guam's children. Under Guam law (17 GCA 6102), it is the duty of any parent, guardian or other persons having control or charge of any child between the ages of five and sixteen years to send the child to a public or private full-time day school for the full-time for which such schools are in session. The Compact of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required. The cost to the Department of Education for the education of students from the Freely Associated States is calculated by multiplying the number of FAS students enrolled in Guam's public school system by the per pupil cost, or the mean cost methodology. Department of Education costs are based on local appropriations only and does not include principal or interest of construction bonds.

The above methodology provides conservative estimates of the cost to educate FAS students. DOE officials point out that children who come from FAS families demand more of their teachers and the school system in general than do other students. Factors such as limited English proficiency, socio-economic status, grade level completion, lack of records, and adjustment problems are not incorporated in the per pupil cost.

DOE enrollment decreased from 31,802 students in FY 2002 to 31,107 students in FY 2003. However, FAS student enrollment increased from 3,712 to 3,752 students, accounting for over 12 percent of DOE's total enrollment in FY 200 (SY 2002-2003).

The Department of Education continues to be the largest single agency Impact cost. For FY 2003 (SY2002-2003) the cost to educate 3,236 FAS students (total enrollment minus baseline) at an average cost of \$4,370 per pupil was \$14,140,902.

2. Guam Community College

The community recognized the need to develop Guam's human resources. In 1977, Guam Community College was created (Public Law 14-77) to provide educational programs that leads to an associate degree, certificate, a high school diploma or GED. In response the community, GCC also offers continuing education, community education and short term specialized training. English as a Second Language, Adult Basic Education and Adult High School are offered to prepare students for college. Finally, secondary vocational education programs are offered at Guam's Department of Education high schools. Estimates of expenditures for FAS students was computed by multiplying total College costs by the proportion of student credit hours granted to FAS students. Expenditures

includes faculty and staff salaries, supplies, utilities, and all other costs of operations. This cost includes all expenses covered out of federal funding, as these expenditures to the benefit of FAS students would otherwise have been to the benefit of students from the resident population. Total expenditure was adjusted by subtracting the amount of tuition paid by FAS students per credit hour.

FAS student enrollment at Guam Community College dropped from 4,269 credit hours completed in FY 2002 to 3,846 credit hours in FY 2003, slightly higher than the FY 2001 total. However, total credit hours completed by all students dropped 57 percent between FY 2002 (AY 2001-2002) and FY 2003 (AY 2002-2003), causing the cost per credit hour to more than double to \$582 per credit hour.

3. University of Guam

The University of Guam (UOG) is authorized to grant associate, baccalaureate and master's degrees. An applicant seeking admission as a regular student must have successfully completed 12 years of formal education or have passed the General Education Development Test. If an applicant does not meet the regular requirements for admission, the applicant may still be admitted to the University as a special student. As an open admissions institution, admission tests are not given. However, all entering freshmen are given placement tests in English (i.e., reading, writing, speech, and listening comprehension) and mathematics to determine the level of proficiency and need for placement in remedial classes.

The expenditures for FAS students was computed by subtracting tuition income from the total University costs. The overall cost of operating the University includes faculty and staff salaries, supplies, utilities, and all other costs of operations. This cost excludes the four research facilities of the University. All other costs that are covered by federal funding are included, as these expenditures to the benefit of FAS students would otherwise have been to the benefit of students from the permanent resident population. University costs were divided by the number of student credit hours for the year to determine the cost per credit hour of instruction. The cost per credit hour was multiplied by the number of student credit hours granted to FAS students. Lastly, the amount of federal direct assistance (e.g., Pell Grant, SEOG, etc.) was subtracted to determine the total financial burden to the Government of Guam.

Enrollment at the University of Guam has been cyclic. However, the number of FAS students has remained at about 3.5 percent to 4.0 percent over the last several years. Since AY 1996-1997, there has been a steady increase in the number of credit hours completed per FAS student from 5.5 credits hours to 8.3 in AY 2002-2003; however, the number of students declined to 323 and the total number of credit hours taken fell to 2,683 credit hours.

Department of Education

Department of Education	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999 **	FY 1998 **	FY 1997	Previous SY*
	SY 2002-2003	SY 2001-2002	SY 2000-2001	SY 1999-2000	SY 1998-1999	SY 1997-1998	SY 1996-1997	
Total Enrollment ***	31,107	31,802	30,681	31,677	31,987	n/a	33,429	----
FAS Student Enrollment	3,752	3,712	3,617	3,425	n/a	n/a	3,009	----
FSM and RMI baseline /a	87	87	87	87	87	87	87	----
Palau baseline /b	429	429	429	429	429	429	429	----
FAS Students minus baseline /c	3,236	3,196	3,101	2,909	n/a	n/a	2,493	----
Total cost of operations	\$135,933,574	\$168,960,346	\$148,170,641	\$176,203,829	\$154,716,032	n/a	\$167,202,312	----
Local funds	\$135,933,574	\$143,367,248	\$148,170,641	\$157,531,686	\$154,716,032	n/a	\$150,647,572	----
Bus operations	n/a	n/a	n/a	\$4,500,000	n/a	n/a	----	----
Federal funds	n/a	\$25,593,098	n/a	\$14,172,143	n/a	n/a	\$16,554,740	----
Other funds	n/a	n/a	n/a	n/a	n/a	n/a	n/a	----
Average Student Cost	\$4,370	\$4,508	\$4,829	\$4,973	\$4,837	n/a	\$4,506	----
FAS Student Cost	\$14,140,902	\$14,407,953	\$14,975,951	\$14,466,637	\$10,843,842	\$10,843,842	\$11,234,688	\$39,603,863
Accumulated Total	\$130,517,679							

Source: Office of Research, Planning and Evaluation, Department of Education

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995"

* SY 1986-1987 to SY 1995-1996

** Base on Ernst & Young report

*** Average Daily Membership (SY 1998-1999 to SY 2002-2003)

a/ Number of students from the Federated States of Micronesia and the Republic of the Marshall Islands enrolled prior to implementation of Compacts in 1986
(*Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995*)

b/ Number of students from the Republic of Palau enrolled prior to implementation of Compact in 1994 (*1995 Census of Palauans Living on Guam*,
University of Guam and Bureau of Planning, November 1996)

c/ Number of students from the FAS for whom reimbursement is requested

Guam Community College									
Guam Community College	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999	FY 1998	FY 1997	FY 1996	Previous AY*
	AY 2002-2003	AY 2001-2002	AY 2000-2001	AY 1999-2000	AY 1998-1999	AY 1997-1998	AY 1996-1997	AY 1995-1996	
Total cost of operations	\$15,957,601	\$17,852,928	\$15,068,655	\$16,517,798	\$17,407,720	\$16,626,208	\$17,290,298	\$16,396,955	-----
Total credit hours completed	27,397	64,035	55,455	46,830	50,055	49,485	47,846	48,542	-----
Cost per credit hour	\$582	\$279	\$272	\$353	\$348	\$336	\$361	\$338	-----
Tuition per credit hour	\$50	\$50	\$50	\$50	\$30	\$30	\$30	\$15	-----
Adjusted cost per credit hour	\$532	\$229	\$222	\$303	\$318	\$306	\$331	\$323	-----
FAS credit hours completed	3,846	4,269	3,697	3,122	3,337	3,299	4,398	5,241	-----
FAS educational costs	\$2,047,833	\$976,745	\$819,727	\$945,087	\$1,060,405	\$1,009,444	\$1,457,399	\$1,691,756	\$8,917,761
Accumulated Total	\$18,926,156								

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

* AY 1988-1989 to AY1994-1995

University of Guam

University of Guam	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999	FY 1998	FY 1997	Previous AY*
	AY 2002-2003	AY 2001-2002	AY 2000-2001	AY 1999-2000	AY 1998-1999	AY 1997-1998	AY 1996-1997	
Total cost of operations	\$56,253,824	\$56,333,914	\$58,246,262	\$57,962,190	\$56,100,329	\$52,696,769	\$55,469,869	-----
Income and fees received	\$11,268,576	\$9,818,026	\$10,196,269	\$9,797,505	\$6,856,140	\$6,175,266	\$6,576,500	-----
Adjusted operation costs	\$44,985,248	\$46,515,888	\$48,049,993	\$48,164,685	\$49,244,189	\$46,521,503	\$48,893,369	-----
Total number of students	9,320	11,484	10,390	11,473	12,126	11,510	10,131	-----
Total credit hours completed	73,307	74,271	70,186	79,886	83,963	83,068	68,008	-----
Cost per credit hour completed	\$614	\$626	\$685	\$603	\$586	\$560	\$719	-----
Total number of FAS students	323	485	413	408	488	462	401	-----
FAS credit hours completed	2,683	3,779	3,082	2,673	3,087	2,584	2,213	-----
FAS educational costs	\$1,647,362	\$2,365,654	\$2,111,170	\$1,611,819	\$1,808,982	\$1,447,040	\$1,591,147	-----
Total federal reimbursement	\$94,133	\$364,663	\$389,631	\$387,064	\$381,564	\$437,896	\$378,394	-----
Annual impact cost	\$1,553,229	\$2,000,991	\$1,721,539	\$1,224,755	\$1,427,418	\$1,009,144	\$1,212,753	\$11,584,089
Accumulated Total	\$21,733,918							

* AY 1988-1999 to AY1995-1996

PUBLIC SAFETY

1. Guam Police Department

The Guam Police Department (GPD) serves to preserve the peace, protect life and property, and enforce the laws. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands. Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens living on Guam to the de facto population of Guam, less an estimated baseline of 2,413 persons living on Guam prior to Compact enactment. In FY 2003 the cost for police protective services for FAS citizens was \$1,029,015.

2. Department of Corrections

The goal of the Department of Corrections is to protect the public from the destructive action of law offenders through care, custody, control, rehabilitation, and reintegration. Operating costs of the Department of Corrections includes all divisions since all inmates receive services from all divisions. The cost per confinement day was computed by dividing the total operating costs by the average daily census of inmates multiplied by 365 days per year. The total cost of confinement of FAS citizens is equal to the average daily operating cost multiplied by inmate days. In the last four fiscal years, the cost have risen from under \$0.5 million to almost \$1.1 million in FY 2002 alone.

3. Guam Fire Department

The Guam Fire Department (GFD) functions to protect Guam's residents from injury and property loss caused by fires, and also operates Guam's ambulance, EMT, and search/rescue services. Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status. The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2003 the cost for GFD protective services for FAS citizens was \$1,237,932.

Guam Police Department

	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999	FY 1998	FY 1997 *	FY 1996	FY 88-95
FY budget for general protective services	\$16,796,270	\$17,790,125	\$18,408,793	\$17,823,947	\$21,690,821	\$27,500,000	\$22,896,324	\$22,330,168	----
Total population of Guam (de facto)	171,388	170,392	169,973	166,245	161,769	159,703	158,702	166,544	----
FAS population on Guam	12,913	12,220	11,574	10,971	10,401	9,943	9,519	9,137	----
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	----
FSM and RMI baseline /a	637	637	637	637	637	637	637	637	----
Palau baseline /b	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	----
FAS population minus baseline /c	10,500	9,807	9,161	8,558	7,988	7,530	7,106	6,724	----
Percent of total population	6.13%	5.76%	5.39%	5.15%	4.94%	4.72%	4.48%	4.04%	----
Cost of general protective services for FAS citizens	\$1,029,015	\$1,023,920	\$992,175	\$917,545	\$1,071,072	\$1,296,626	\$1,025,200	\$901,552	\$5,968,939
Accumulated Total	\$14,226,044								

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

* FAS population resident prior to implementation of the Compacts

a/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compacts in 1986

b/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

c/ Number of citizens from the FAS for whom reimbursement is requested

Department of Corrections									
	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999	FY 1998	FY 1997	FY 1996	FY 88-95
Total operating expenditures	n/a	n/a	n/a	n/a	---- /a	---- /a	\$15,161,184	---- /a	----
Personnel	n/a	n/a	n/a	n/a	---- /a	---- /a	n/a	---- /a	----
Operations	n/a	n/a	n/a	n/a	---- /a	---- /a	n/a	---- /a	----
Average daily census	n/a	n/a	n/a	n/a	---- /a	---- /a	n/a	---- /a	----
Average daily costs	\$85.00	\$85.00	\$85.00	\$97.71	---- /a	---- /a	\$109.29	---- /a	----
Adult Correctional Facility									
Total number of FAS inmates	17	15	13	8	---- /a	---- /a	n/a	23	----
Total number of FAS inmate days	7,395	5,903	4,886	3,502	---- /a	---- /a	2,910	7,608	----
Baseline FAS inmate days	687	687	687	687	---- /a	---- /a	687	687	----
Inmate days less baseline	6,708	5,216	4,199	2,815	---- /a	---- /a	2,223	6,921	----
Total Adult Correctional Facility costs	\$570,180	\$443,360	\$356,915	\$275,054	---- /a	---- /a	n/a	---- /a	----
Adult Detention Facility									
Total number of FAS detainees	560	590	650	566	---- /a	---- /a	n/a	238	----
Total number of FAS detainee days	13,011	11,903	9,226	4,896	---- /a	---- /a	n/a	7,581	----
Baseline FAS detainee days	75	75	75	75	---- /a	---- /a	n/a	75	----
Detainee days less baseline	12,936	11,828	9,151	4,821	---- /a	---- /a	n/a	7,506	----
Total Adult Detention Facility costs	\$1,099,560	\$1,005,380	\$777,835	\$471,060	---- /a	---- /a	n/a	---- /a	----
Total FAS expenditures	\$1,669,740	\$1,448,740	\$1,134,750	\$746,114	\$300,837	\$300,837	\$300,837	\$300,837	\$2,876,375
Accumulated Total	\$9,079,067								

Notes: 1. Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

2. Department of Corrections costs for FY1996, FY1998, and FY1999 are based on Ernst & Young's report for FY1997 carried over for these three fiscal years.

(Analysis of Compact Impact Costs, Fiscal Year Ending September 30, 1997, prepared by Ernst & Young, LLC, September 1999).

n/a Not available

Guam Fire Department

	FY 2003	FY 2002	FY 2001	FY 2000 *	FY 1999 *	FY 1998 *	FY 1997 *	FY 1996	FY 88-95
FY budget for general protective services	\$20,206,353	\$20,964,427	\$19,317,604	\$20,076,222	\$21,033,614	\$20,395,031	\$18,577,977	\$18,671,564	-----
Total population of Guam (de facto)	171,388	170,392	169,973	166,245	161,769	159,703	158,702	166,544	-----
FAS population on Guam	12,913	12,220	11,574	10,971	10,401	9,943	9,519	9,137	-----
FAS baseline population **	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	-----
FSM and RMI baseline /a	637	637	637	637	637	637	637	637	-----
Palau baseline /b	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	-----
FAS population minus baseline /c	10,500	9,807	9,161	8,558	7,988	7,530	7,106	6,724	-----
Percent of total population	6.13%	5.76%	5.39%	5.15%	4.94%	4.72%	4.48%	4.04%	-----
Cost of general protective services for FAS citizens	\$1,237,932	\$1,206,618	\$1,041,157	\$1,033,489	\$1,038,620	\$961,626	\$831,843	\$753,840	\$3,897,632
Accumulated Total	\$12,002,757								

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

* Source: Executive Budget (FY 1997, FY 1998, FY 2000, FY 2002)

** FAS population resident prior to implementation of the Compacts

a/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compacts in 1986

b/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

c/ Number of citizens from the FAS for whom reimbursement is requested

HEALTH, WELFARE AND HOUSING

1. Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) consists of four divisions which fall under two broad functional areas of services, public health and social services. The overall responsibility of the Department in the provision of health services is to promote, protect, and maintain the health of Guam's residents by providing a variety of programs which stress the prevention of disease and disability, and by meeting the needs of the medically under-served population.

The Public Health Division and the Environmental Health Division fall under the Department's health function. The overall responsibility of the Department in its provision of social services is to remove social barriers which prevent persons from obtaining and maintaining the basic necessities of life, including medical care, nutrition, and employment, and to strengthen family life. The Public Welfare Division and the Senior Citizen Division fall under its social service function.

Of the many programs under DPHSS's Divisions and Bureaus, two programs under the Division of Public Welfare's Bureau of Health Care Financing (Medicaid and Medically Indigent Program) and one under the Bureau of Economic Security (Public Assistance) account for most of the cost of providing services to FAS citizens since the implementation of the Compacts.

A. Medicaid

Title XIX of the Social Security Act authorizes the Medicaid program. Medicaid is an entitlement program in which the federal government participates with states in the cost of medical provider payments for needy individuals. Medicaid eligibility has traditionally been linked to those eligible for either AFDC benefits or the Federal Supplemental Security Income program for the aged, blind, and disabled. Medicaid is a locally matched program.

B. Medically Indigent Program

The Medically Indigent Program is 100 percent locally funded and is administered by the Bureau of Health Care Financing under P.L.18-31. MIP provides assistance to low income families and to individuals who have tuberculosis, Parkinson's dementia, diabetes or irreversible kidney failure.

C. Public Assistance Programs

Public Assistance programs are locally matched federal welfare programs, including Aid to Families with Dependent Children (AFDC), Aid to the Blind, Aid to the Totally and Permanently Disabled, and Old Age Assistance. The General Assistance Programs is a 100% locally funded program.

AFDC is Guam's largest public welfare program. AFDC provides direct cash payments to needy families with dependent children. Established by Title IV-A of the Social Security Act, AFDC is a state-managed program. However, the federal government (through the U.S. Department of Health and Human Services) and the states share program costs, and the federal government provides broad standards for eligibility and program requirements. HHS has provided Guam with written documentation that citizens of the FAS nations meet eligible alien criteria.

Public assistance for the aged, blind and disabled has been replaced by the Supplemental Security Income (SSI) Program in most U.S. jurisdictions. However, SSI has not been extended to Guam. Therefore, separate federal assistance programs for the blind, aged, and disabled continue to be administered.

A fourth program, the Food Stamps Program under the Bureau of Economic Security, is also monitored because of its tie-in with the AFDC program. Originally authorized in 1964 to improve the nutrition of low-income households, the Food Stamp Program is intended to make up the difference between participants' expected contributions to food expenses and the amount needed to purchase a nutritionally sound, low-cost diet. AFDC program recipients must meet certain eligibility requirements to qualify for food stamps, including alienage. Although FAS citizens are not eligible to participate, regardless of need, FAS families do receive food stamps on behalf of dependent U.S. citizens. No reimbursement is sought for the Food Stamp program, which is 100 percent federally funded.

Guam's methodology for computing welfare and medical program costs is to include the locally funded portion of cash outlays and medical benefits paid on behalf of FAS program clients in Guam's reimbursement request. In FY 2000 this amounted to \$7,306,163 for the Medicaid, Medically Indigent and Public Assistance programs. For FY 2001 the cost was \$5,304,307 and in FY 2002 the cost was \$5,259,837. It is unclear whether the drop is due to the changes in eligibility and benefits under the new federal and local welfare laws. For FY 2003, partial cost of \$8,122,814 has so far been tallied.

2. Guam Memorial Hospital

Guam Memorial Hospital Authority (GMHA) is a governmental, non-profit institution serving the people of Guam. As the sole hospital on the island, no patient is denied hospital care and services by reason of place of residence or ability to pay. Prior to the Compacts, FAS citizens were Trust Territory citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

In the past, the FSM state governments have pledged to honor the bills of patients they referred to GMH, and the FSM national government has pledged to make payment for patients under the FSM Government Employee Insurance Plan. However, the hospital must bill FSM and other FAS citizens directly if they receive treatment as walk-in, self-paying patients (those with no referral and no health insurance).

Guam Memorial Hospital costs represent unpaid bills which fall into five categories: self-pay, Medically Indigent Program (MIP), Medicare, Medicaid, and FAS government referrals. For FY 2003, the self-pay arrears was \$4,661,491. The total arrears for the past four fiscal years are approximately \$20 million.

3. Guam Housing and Urban Renewal Authority

The Guam Housing and Urban Renewal Authority was established under Public Law 6-135 in 1962. The Authority was created as a public housing agency within the meaning of the United States Housing Act of 1937, as amended, and as a local public housing agency within the meaning of Title I of the Housing Act of 1949, as amended. It is tasked to manage and operate projects established for low-income families with the purpose of providing safe, decent, and sanitary housing for families of low income. GHURA is 100 percent federally funded through the Department of Housing and Urban Development. The Guam Housing and Urban Renewal Authority manages three assisted housing programs: Low-Income Public Housing, Section 8, and the Tumon Elderly Project.

The Government of Guam does not seek reimbursement through Compact provisions for the use of GHURA's housing programs by FAS citizens because GHURA and its programs are 100 percent federally funded. However, Guam considers the cost of providing housing assistance to the continuous in-migration of low-income families from the FAS a displacement cost (expenditures to the benefit of FAS citizens that would otherwise have been to the benefit of the permanent resident population.).

Department of Public Health and Social Services										
Program	Total	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999 /a	FY 1998 /a	FY 1997 /a	FY 1996	FY 90-95
Total Cost	\$84,354,304	\$8,752,717	\$12,110,600	\$5,576,690	\$10,681,871	\$6,788,049	\$6,788,049	\$6,788,049	\$8,385,526	\$18,482,753
General Administration	\$362,772	n/a	n/a	n/a	n/a	\$120,924	\$120,924	\$120,924	n/a	----
Division of Public Welfare	\$73,943,723	\$8,161,752	\$11,259,528	\$4,606,771	\$9,623,141	\$5,699,582	\$5,699,582	\$5,699,582	\$5,781,194	\$17,412,591
Bureau of Health Care Financing	---- /b	\$8,122,814	\$5,114,185	\$4,077,292	\$4,506,595	---- /b	---- /b	---- /b	\$4,386,571	\$7,567,784
Medicaid Program	---- /b	\$2,333,561	\$1,486,858	\$771,319	\$2,079,712	---- /b	---- /b	---- /b	\$2,180,420	\$3,681,657
Medically Indigent Program	---- /b	\$5,789,253	\$3,627,327	\$3,305,973	\$2,426,883	---- /b	---- /b	---- /b	\$2,206,151	\$3,886,127
Bureau of Social Services Administration	\$1,611,009	\$38,938	\$296,443	\$302,462	\$286,583	n/a	n/a	n/a	\$113,903	\$572,680
Child Protective Services	\$1,324,426	\$38,938	\$296,443	\$302,462	n/a	n/a	n/a	n/a	\$113,903	\$572,680
Foster Care Program	\$84,492	\$38,938	\$30,364	\$15,190	----	----	----	----	----	----
Alee Shelters	\$212,005	n/a	\$97,547	\$114,458	----	----	----	----	----	----
BSSA - Guma San Jose	\$914,026	n/a	\$168,532	\$172,814	n/a	n/a	n/a	n/a	n/a	\$572,680
Bureau of Economic Security	---- /b	n/a	\$5,848,900	\$227,017	\$4,829,963	---- /b	---- /b	---- /b	\$1,280,720	\$9,844,807
Public Assistance	---- /b	n/a	\$145,652	\$81,446	\$2,799,568	---- /b	---- /b	---- /b	\$603,812	\$9,844,807
Food Stamps /d	\$8,410,551	n/a	\$5,703,248	n/a	\$2,030,395	n/a	n/a	n/a	\$676,908	----
Division of Public Health	\$8,856,828	\$590,965	\$851,072	\$969,919	\$936,929	\$666,887	\$666,887	\$666,887	\$2,437,120	\$1,070,162
Bureau of Community Health Services	---- /b	n/a	\$184,914	\$158,156	\$155,359	---- /b	---- /b	---- /b	\$1,199,102	\$246,588
Bureau of Communicable Disease Control	---- /b	\$22,392	n/a	\$45,671	\$87,045	---- /b	---- /b	---- /b	\$204,112	\$69,408
Bureau of Professional Support Services	---- /b	n/a	\$174,131	\$268,868	\$263,773	---- /b	---- /b	---- /b	\$362,063	\$339,643
Bureau of Primary Care Services	---- /b	\$218,145	\$152,914	\$146,366	\$144,052	---- /b	---- /b	---- /b	\$81,246	\$17,487
Bureau of Family Health and Nursing Services	---- /b	\$350,428	\$339,113	\$350,858	\$286,700	---- /b	---- /b	---- /b	\$590,597	\$397,036
Division of Senior Citizens	\$557,261	n/a	n/a	n/a	\$121,801	\$89,416	\$89,416	\$89,416	\$167,212	----
Division of Environmental Health	\$633,720	\$0	n/a	n/a	n/a	\$211,240	\$211,240	\$211,240	\$0 /c	----

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

/ a "Analysis of Compact Impact Costs, Fiscal Year Ending September 30, 1997", prepared by Ernst & Young, LLC for the Bureau of Planning, September 1999.

/ b Included in Division of Public Welfare total

/ c Program income exceeds costs

/ d Child-only households covering US-born children

n/a Not available

Guam Memorial Hospital Authority

Outstanding Balance							
Outstanding Balance	Total	FY 2003 *	FY 2002 **	FY 2001 **	FY 2000 **	FY 1999	FY 1998
Federated States of Micronesia	\$18,157,240.41	4,254,711.27	7,125,164.21	4,124,383.90	2,652,981.03	n/a	n/a
Chuuk	14,880,004.46	3,473,006.97	5,893,764.70	3,357,618.83	2,155,613.96	n/a	n/a
Kosrae	328,527.05	34,823.75	120,860.58	121,432.57	51,410.15	n/a	n/a
Pohnpei	2,165,521.13	480,935.85	869,139.12	435,075.56	380,370.60	n/a	n/a
Yap	783,187.77	265,944.70	241,399.81	210,256.94	65,586.32	n/a	n/a
Republic of the Marshall Islands	\$13,127.82	13,127.82	-----	-----	-----	n/a	n/a
Republic of Palau	\$1,792,161.00	393,651.64	640,254.20	605,821.55	152,433.61	n/a	n/a
Total Balance Due	\$19,962,529.23	\$4,661,490.73	\$7,765,418.41	\$4,730,205.45	\$2,805,414.64	n/a	n/a

* As of September 30, 2003

** As of June 2003

Outstanding Balance - FY 2003*						
Outstanding Balance	Total	Self-pay	MIP	Medicare	Medicaid	FAS Gov't
Federated States of Micronesia	\$4,254,711.27	462,200.30	3,099,189.07	20,249.19	673,072.71	n/a
Chuuk	3,473,006.97	373,215.20	2,509,624.69	9,540.43	580,626.65	n/a
Kosrae	34,823.75	8,215.62	26,252.96	0.00	355.17	n/a
Pohnpei	480,935.85	36,255.32	362,191.83	7,087.78	75,400.92	n/a
Yap	265,944.70	44,514.16	201,119.59	3,620.98	16,689.97	n/a
Republic of the Marshall Islands	\$13,127.82	2,900.88	9,725.83	0.00	501.11	n/a
Republic of Palau	\$393,651.64	49,856.55	184,532.39	6,829.09	152,433.61	n/a
Total Balance Due	\$4,661,490.73	\$514,957.73	\$3,293,447.29	\$27,078.28	\$826,007.43	n/a

* As of September 30, 2003

Admittance Counts							
Admittance Counts	Total	FY 2003	FY2002	FY2001	FY2000	FY 1999	FY 1998
Federated States of Micronesia	31,733	3,164	5,915	5,393	4,836	6,204	6,221
Chuuk	25,254	2,660	4,846	4,285	3,798	4,796	4,869
Kosrae	531	42	89	112	95	108	85
Pohnpei	4,336	295	706	696	681	971	987
Yap	1,612	167	274	300	262	329	280
Republic of the Marshall Islands	14	14	-----	-----	-----	-----	-----
Republic of Palau	2,730	355	814	838	723	-----	-----
Grand Total Count	34,477	3,533	6,729	6,231	5,559	6,204	6,221

Guam Housing and Urban Renewal Authority

	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999	FY 1998	FY 1997	FY 1996	FY 88-95
Low Income Public Housing									
LIPH budget	n/a	n/a	n/a	n/a	n/a	n/a	n/a	\$2,801,811	-----
FAS housing costs	\$138,768	\$0 /a	\$0 /a	\$7,608	n/a	n/a	\$822,572	\$683,637	\$3,327,389
Section 8									
Section 8 budget	n/a	n/a	n/a	n/a	n/a	n/a	n/a	\$12,997,942	-----
FAS Section 8 housing costs	\$5,976,216	\$1,714,668	\$144,312	\$434,676	n/a	n/a	\$133,806	\$2,151,159	\$6,581,320
Cost for FAS housing services	\$6,114,984	\$1,714,668	\$144,312	\$442,284	n/a	n/a	\$956,378	\$2,834,796	\$9,908,709
Accumulated Total	\$22,116,131								

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

a/ No families from the FSM or RMI were residing in Public Housing

SUPPLEMENTAL DATA

The first two tables in this section are provided to document the development of the population estimates for the defacto population of Guam and the number of FAS citizens residing on Guam for impact cost calculations requiring this information. The third table show the cost of providing services to FAS citizens for all reporting agencies. It includes expenditure for which Guam is not claiming reimbursement. The fourth table shows all Capital Improvement Projects funded by Compact Impact Reimbursement funds for FY 1996 through FY 2003.

1. Population of Guam: 1990 to 2003

Impact cost calculations requiring the use of the defacto population of Guam are based on this table. Resident population estimates were based on available information during that year and not adjusted or corrected in subsequent years.

2. FAS Population on Guam

The FAS population estimates are based on the Ernst & Young report modified with data from censuses and surveys on FAS citizens.

3. Compact Cost for All Government of Guam Agencies

This table shows all available Impact cost information from all reporting agencies and includes costs not in Guam's reimbursement request. Costs for "Previous FY" are detailed in the Government of Guam's FY1995 Annual Report, "Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995."

4. Compact Impact Reimbursement Capital Improvement Projects

This table shows all Capital Improvement Projects funded by Compact Impact Reimbursement funds for FY 1996 through FY 2003.

Population of Guam: 1986 to 2003

Population of Guam	1986	1987	1988	1989	1990	1991	1992	1993	1994
Resident Population*	123,845	127,510	129,306	131,619	133,152	136,773	137,885	143,403	146,714
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941	777,283	1,011,538
Average Length of Stay (Days) **	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Daily Average Tourist Population	3,238	3,786	4,726	5,252	6,189	5,970	7,306	6,389	8,314
Total Population (de facto)	127,083	131,296	134,032	136,871	139,341	142,743	145,191	149,792	155,028

Population of Guam	1995	1996	1997	1998	1999	2000	2001	2002	2003
Resident Population*	151,724	155,225	146,328	149,178	151,965	154,805	158,330	161,057	163,593
Tourist Arrivals**	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890	1,269,171	1,291,667	1,014,037	856,931
Average Length of Stay (Days) **	3.00	3.00	3.20	3.19	3.23	3.29	3.29	3.36	3.32
Daily Average Tourist Population	10,648	11,259	12,374	10,525	9,804	11,440	11,643	9,335	7,795
Total Population (de facto)	162,372	166,484	158,702	159,703	161,769	166,245	169,973	170,392	171,388

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Estimated for 1986 to 1995

Prepared by: Bureau of Statistics and Plans

December 2003

Freely Associated States (FAS) Population of Guam: 1987 to 2003

Census and Survey Data

	1987	1988	1989	1990	1991	1992 /d	1993	1994	1995 /d	1996	1997 /d	1998	1999	2000	2001	2002	2003
Resident Population /a	127,510	129,306	131,619	133,152	136,773	137,885	143,403	146,714	151,724	155,225	146,328	149,178	151,965	154,805	158,330	161,057	163,593
FAS Population /b	3,085	3,520	4,061	4,737	5,184	5,682	6,238	6,858	7,550	7,082	7,545	-----	-----	10,971	-----	-----	-----
Federated States of Micronesia /c	-----	-----	-----	2,808	3,172	5,453	-----	-----	-----	-----	6,860	-----	-----	8,573	-----	-----	-----
Chuuk	-----	-----	-----	1,919	-----	4,030	-----	-----	-----	-----	5,353	-----	-----	6,229	-----	-----	-----
Kosrae	-----	-----	-----	101	-----	220	-----	-----	-----	-----	272	-----	-----	292	-----	-----	-----
Pohnpei	-----	-----	-----	589	-----	872	-----	-----	-----	-----	947	-----	-----	1,366	-----	-----	-----
Yap	-----	-----	-----	199	-----	331	-----	-----	-----	-----	288	-----	-----	686	-----	-----	-----
Republic of the Marshall Islands /c	-----	-----	-----	71	-----	162	-----	-----	-----	-----	125	-----	-----	257	-----	-----	-----
Republic of Palau /c	-----	-----	-----	1,858	-----	-----	-----	-----	2,276	-----	560	-----	-----	2,141	-----	-----	-----

NOTE: TOTALS DO NOT SUM DUE TO THE COMBINING OF SURVEY DATA AND POPULATION ESTIMATES

/a Mid-year population estimates (Office of Vital Statistics, DPHSS), except for 1990 and 2000 (Census of Population and Housing)

/b Based on report by Ernst & Young, 1999

/c Freely Associated States (FAS) -- Federated States of Micronesia and Republic of the Marshall Islands became independent in 1986; Republic of Palau became independent in 1994

/d 1992 Census of Micronesians on Guam; 1995 Census of Palauans Living on Guam; The Status of Micronesian Migrants in 1998

Adjusted FAS Population Data

	1987	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003
Resident Population	127,510	129,306	131,619	133,152	136,773	137,885	143,403	146,714	151,724	155,225	146,328	149,178	151,965	154,805	158,330	161,057	163,593
FAS Population	3,085	3,520	4,061	4,737	5,759	7,627	8,001	8,394	8,819	9,137	9,519	9,943	10,401	10,971	11,574	12,220	12,913
Federated States of Micronesia	-----	-----	-----	2,808	3,725	5,453	5,736	6,035	6,351	6,686	7,084	7,523	7,994	8,573	9,124	9,717	10,356
Chuuk	-----	-----	-----	1,919	2,631	4,030	4,259	4,501	4,756	5,026	5,353	5,623	5,908	6,229	6,544	6,874	7,222
Kosrae	-----	-----	-----	101	140	220	229	239	249	260	272	278	285	292	299	306	313
Pohnpei	-----	-----	-----	589	705	872	886	901	916	931	947	1,063	1,192	1,366	1,533	1,720	1,930
Yap	-----	-----	-----	199	250	331	361	394	430	469	512	558	609	686	748	817	891
Republic of the Marshall Islands	-----	-----	-----	71	100	162	171	181	192	203	214	227	240	257	272	288	304
Republic of Palau	-----	-----	-----	1,858	1,933	2,012	2,094	2,178	2,276	2,248	2,221	2,194	2,167	2,141	2,178	2,215	2,254

Additional FAS Population

	1987	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003
FAS Population /a	3,085	3,520	4,061	4,737	5,759	7,627	8,001	8,394	8,819	9,137	9,519	9,943	10,401	10,971	11,574	12,220	12,913
Total Baseline /b	637	637	637	637	637	637	637	637	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 baseline /c	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637
1995 baseline /d	0	0	0	0	0	0	0	0	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	2,448	2,883	3,424	4,100	5,122	6,990	7,364	7,757	6,406	6,724	7,106	7,530	7,988	8,558	9,161	9,807	10,500

/a Number of citizens from the Freely Associated States (Federated States of Micronesia, Republic of the Marshall Islands and Republic of Palau) living on Guam

/b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compacts

/c Adjustment for the number of citizens from the Federated States and Marshall Islands living on Guam prior to the Compact of Free Association in 1986

/d Adjustment for the number of citizens from Palau living on Guam prior to the Compact of Free Association in 1994

/e Number of FAS citizens living on Guam who migrated to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed according to the federal government

Compact Impact Costs for All Government of Guam Agencies Reporting*										
	Total Cost	FY 2003	FY 2002	FY 2001	FY 2000	FY 1999	FY 1998	FY 1997	FY 1996	FY 88-95
Accumulated Total	\$345,858,864	\$44,970,242	\$44,131,059	\$31,723,907	\$33,841,232	\$22,530,243	\$22,209,568	\$24,755,871	\$28,772,393	\$92,924,352
Education										
Department of Education	\$130,517,679	14,140,902	14,407,953	14,975,951	14,466,637	10,843,842	10,843,842	11,234,688	9,152,320	\$30,451,543
Guam Community College	\$18,926,156	2,047,833	976,745	819,727	945,087	1,060,405	1,009,444	1,457,399	1,691,756	\$8,917,761
University of Guam	\$21,733,918	1,553,229	2,000,991	1,721,539	1,224,755	1,427,418	1,009,144	1,212,753	3,266,710	\$8,317,379
Public Safety										
Guam Police Department	\$14,226,044	1,029,015	1,023,920	992,175	917,545	1,071,072	1,296,626	1,025,200	901,552	\$5,968,939
Department of Corrections	\$9,079,067	1,669,740	1,448,740	1,134,750	746,114	300,837	300,837	300,837	300,837	\$2,876,375
Department of Law	\$2,105,753	-----	-----	-----	-----	-----	-----	-----	-----	\$2,105,753
Public Defender Services Corporation	\$1,226,023	296,901	-----	-----	365,582	-----	-----	-----	-----	\$563,540
Department of Youth Affairs	\$1,647,749	534,175	508,379	318,072	212,453	-----	-----	-----	74,670	\$0
Department of Commerce **	\$99,920	-----	-----	-----	-----	-----	-----	-----	-----	\$99,920
Guam Fire Department	\$12,002,757	1,237,932	1,206,618	1,041,157	1,033,489	1,038,620	961,626	831,843	753,840	\$3,897,632
Department of Military Affairs, Office of Civil Defense /a	\$101,559	-----	-----	-----	-----	-----	-----	8,886	9,933	\$82,740
Health, Welfare and Housing										
Department of Public Health and Social Services	\$84,926,985	8,752,717	12,110,600	5,576,690	10,681,871	6,788,049	6,788,049	6,788,049	8,385,526	\$19,055,434
Department of Mental Health and Substance Abuse	\$3,527,446	668,533	908,900	234,328	-----	-----	-----	562,385	1,071,815	\$81,485
Guam Memorial Hospital Authority ***	\$19,962,529	4,661,491	7,765,418	4,730,205	2,805,415	-----	-----	-----	-----	-----
DISID - Division of Vocational Rehabilitation ****	\$515,061	371,675	-----	35,000	-----	-----	-----	-----	-----	\$108,386
Guam Housing Corporation/Guam Rental Corporation	\$623,766	-----	-----	-----	-----	-----	-----	331,872	260,562	\$31,332
Guam Housing and Urban Renewal Authority	\$22,116,131	6,114,984	1,714,668	144,312	442,284	-----	-----	956,378	2,834,796	\$9,908,709
Employment Services										
Agency for Human Resources Development	\$2,114,085	1,847,286	-----	-----	-----	-----	-----	-----	46,718	\$220,081
Department of Labor, Guam Employment Service	\$406,236	43,829	58,126	-----	-----	-----	-----	45,580	21,358	\$237,343

Note: Costs for FY88-95 are detailed in the Government of Guam's FY1995 Annual Report, *Pacific Immigration Impact: Effects of PL 99-239 on the Island of Guam, FY 1989 to FY 1995*.

* Includes Government of Guam agencies for whom reimbursement is not requested.

** Customs and Quarantine Division, before it separated from Commerce

*** Arrears as of September 30, 2003

**** Department of Integrated Services for Individuals with Disabilities

a/ P.L. 24-298 consolidated the Office of Civil Defense and the Office of Veterans Affairs under the Department of Military Affairs

Compact Impact Reimbursement Capital Improvement Projects

Grant Year	Agency	Project	Total Grant
FY 1996	GWA	Anoa Point Subdivision	600,000
	GWA	Mataguac Water Distribution	10,000
	GMH	Equipment	420,000
	DPW	Adelup/RJB Complex and Government House	300,000
	DPW	Talofoto Multi-purpose Gymnasium	900,000
	DPW	Yona Multi-purpose Gymnasium	900,000
	DPW	Yigo Secondary Road Project	700,000
	DPW	Agat Multi-purpose Gymnasium	750,000
			Subtotal
FY 1997	GWA	Mataguac Water Distribution	890,000
	GWA	Lupog Water Project	340,000
	GWA	Chalan Pago Sewer Project	2,600,000
	DPW	Tumon Police Precinct	650,000
	DPW	Agat Multi-purpose Gymnasium	100,000
		Subtotal	\$4,580,000
FY 1998	GWA	Chalan LaChance Water Distribution	700,000
	DPW	Agat Multi-purpose Gymnasium	100,000
	DPW	Yigo Secondary Road Project	300,000
	DPW	Yigo Multi-purpose Gymnasium	1,300,000
	DPW	Tumon Police Precinct Supplement	230,000
	DPW	Piti Asbestos Removal	150,000
	DOA	Financial Management System	1,800,000
		Subtotal	\$4,580,000
FY 1999	DPW	Windward Hills Waterline	700,000
	GWA	Vehicle and Equipment Project	45,000
	DPW	Road Projects	510,000
	DOA/BOP	Y2K Compliance Project	350,000
	DOA	Financial Management System Phase II	2,150,000
	KGTF	Tower Project	75,000
GFD	Ambulances	750,000	
		Subtotal	\$4,580,000
FY 2000	GWA	Vehicle and Equipment Project	1,455,000
	GWA	Water Project Tract 10432 and 10433	850,000
	GWA	Waterline Extension Capital Equipment	500,000
	GWA	Pipes and Valves	250,000
	GMH	Equipment	2,000,000
	GMH	Equipment Radiology/Orthopedic	575,000
	DPW	Road Projects Phase 1	1,950,000
		Subtotal	\$7,580,000
FY 2001	GWA	Water Meters	750,000
	GWA	Waterline Replacement	500,000
	GMH	Equipment Radiology/Orthopedic	1,125,000
	DPW	Road Improvement	6,800,000
	GFD	Emergency Vehicle Repair	75,000
	DPW	Library Renovation and Repair	100,000
	GFD	Ambulances	219,000
		Subtotal	\$9,569,000
FY 2002	GFD	Ambulances	781,000
	DPW	Elevator and Air Conditioners at DMHSA	200,000
	DPW	School Buses	1,300,000
	DPW	Agana Heights Gym Resurfacing	28,750
	DPW	Road Projects	2,749,000
	DPW	DOE Water Tanks	1,000,000
	DPW	Tumon Police Precinct Supplement	90,000
	GFD	Fire Trucks	112,000
		Unallocated FY 2002 Balance	119,250
		Subtotal	\$6,380,000
FY 2003	GMHA	Facility Repair and Equipment	1,355,000
	DPW	School Buses	1,500,000
	DOE	School Repair and Equipment	700,000
	DOE	Match for FEMA Category E Projects	300,000
	GPD	Police Vehicles	1,080,000
	GFD	Fire Trucks (project combined with 2002 funds)	638,000
		Subtotal	\$5,573,000
GRAND TOTAL REIMBURSEMENT			\$47,422,000

Source: Bureau of Budget and Management Research

As of September 30, 2003

